

**The Thirty-Seventh Report of the Congressional Oversight
Commission**

May 31, 2023

**Commission Members
U.S. Representative French Hill**

TABLE OF CONTENTS

Introduction

Treasury and Federal Reserve Recent Developments

INTRODUCTION

This is the thirty-seventh report of the Congressional Oversight Commission (“Commission”) created by the Coronavirus Aid, Relief, and Economic Security Act (“CARES Act”).¹ The Commission’s role is to conduct oversight of the implementation of Division A, Title IV, Subtitle A of the CARES Act (“Subtitle A”) by the U.S. Department of the Treasury (“Treasury”) and the Board of Governors of the Federal Reserve System (“Federal Reserve”). Subtitle A provided \$500 billion to the Treasury for lending and other investments “to provide liquidity to eligible businesses, States, and municipalities related to losses incurred as a result of coronavirus.”²

Of this amount, \$46 billion was set aside for the Treasury to provide loans or loan guarantees to certain types of companies. Up to \$25 billion was available for passenger air carriers, eligible businesses certified to inspect, repair, replace, or overhaul services, and ticket agents. Up to \$4 billion was available for cargo air carriers, and \$17 billion was available for businesses “critical to maintaining national security.”³

The CARES Act charges the Commission with submitting regular reports to Congress on:

- The Federal Reserve’s use of its authority under Subtitle A, including the use of contracting authority and administration of the provisions of Subtitle A.
- The impact of loans, loan guarantees, and investments made under Subtitle A on the financial well-being of the U.S. economy.
- The extent to which the information made available on transactions under Subtitle A has contributed to market transparency.
- The effectiveness of loans, loan guarantees, and investments made under Subtitle A in minimizing long-term costs to the taxpayers and maximizing the benefits for taxpayers.⁴

In its first report to Congress on May 18, 2020, the Commission stated that it is responsible for answering two basic questions:

- What are the Treasury and the Federal Reserve doing with \$500 billion of taxpayer money?

¹ CARES Act, Pub. L. No. 116-136, § 4020, 134 Stat. 281 (2020).

² *Id.* § 4003(a).

³ *Id.* § 4003(b). In addition, Division A, Title IV, Subtitle B of the CARES Act (“Subtitle B”) authorized the Treasury to provide up to \$32 billion in financial assistance to passenger air carriers, cargo air carriers, and certain airline industry contractors that must be exclusively used for the continuation of payment of employee wages, salaries, and benefits. Subtitle B is not within the jurisdiction of the Commission.

⁴ *Id.* § 4020.

- Who is that money helping?⁵

The emergency lending facilities established by the Federal Reserve that received CARES Act funds are:

Primary Market Corporate Credit Facility (“PMCCF”) and Secondary Market Corporate Credit Facility (“SMCCF”): Through a special purpose vehicle (“SPV”), the PMCCF enabled the Federal Reserve to purchase newly issued corporate bonds and portions of syndicated loans, and the SMCCF enabled the Federal Reserve to purchase previously issued corporate bonds and exchange-traded funds (“ETFs”) that invest in corporate bonds.⁶ The PMCCF never made any purchases during the period it was operational.⁷ As of September 1, 2021, the SMCCF completed its planned wind down with the SMCCF holding zero ETF securities and zero individual bonds.⁸

Main Street Lending Program (“MSLP”): The MSLP is comprised of five facilities—three dedicated to for-profit businesses and two dedicated to non-profit organizations. The Federal Reserve, through an SPV, acquired loans issued by lenders to small and medium-sized businesses and non-profit organizations with up to 15,000 employees or 2019 revenues of \$5 billion or less. As of May 24, 2023, the Federal Reserve held \$9.7 billion in MSLP loan participations.⁹

Municipal Liquidity Facility (“MLF”): The MLF enabled the Federal Reserve, through an SPV, to purchase short-term notes issued by state and local governments. As of May 24, 2023, the MLF had \$2.9 billion in outstanding purchases of notes.¹⁰

Term Asset-Backed Securities Loan Facility (“TALF”): The Federal Reserve established TALF to support the flow of credit to consumers and businesses and to

⁵ Congressional Oversight Commission, *Questions About the CARES Act’s \$500 Billion Emergency Economic Stabilization Funds*, May 18, 2020, at 5, https://coc.senate.gov/sites/default/files/2020-08/20200518_Congressional_Oversight_Committee_1st_Report.pdf.

⁶ Board of Governors of the Federal Reserve System, *Primary Market Corporate Credit Facility Term Sheet*, Jul. 28, 2020, <https://www.federalreserve.gov/newsevents/pressreleases/files/monetary20200728a9.pdf>; Board of Governors of the Federal Reserve System, *Secondary Market Corporate Credit Facility Term Sheet*, Jul. 28, 2020, <https://www.federalreserve.gov/newsevents/pressreleases/files/monetary20200728a1.pdf>.

⁷ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act*, May 10, 2023, <https://www.federalreserve.gov/publications/files/13-3-report-20230511.pdf>.

⁸ Board of Governors of the Federal Reserve System, *Statistical Release H.4.1: Factors Affecting Reserve Balances of the Depository Institutions and Condition Statement of Federal Reserve Banks*, May 25, 2023, at n.4, <https://www.federalreserve.gov/releases/h41/>. The SPV for the SMCCF is the Corporate Credit Facilities LLC. The SPV for the MSLP is MS Facilities LLC. The SPV for the MLF is Municipal Liquidity Facility LLC.

⁹ *Id.*

¹⁰ *Id.*

generally improve the market conditions for asset-backed securities (“ABS”).¹¹ TALF’s purpose was to enable the issuance of ABS backed by student loans, auto loans, credit card loans, loans guaranteed by the Small Business Administration, leveraged loans, commercial mortgages, and certain other assets.¹² TALF had a total outstanding amount of \$0.9 billion in loans as of May 24, 2023.¹³

The direct lending programs managed by the Treasury that received CARES Act funds are:

Treasury Loans for National Security Businesses: The Treasury had \$17 billion available to make loans to businesses critical to maintaining national security under Subtitle A. The Treasury provided national security loans to eleven businesses, totaling \$735.9 million.¹⁴ One business, Yellow Corporation (“Yellow”), which was formerly known as YRC Worldwide, Inc. (“YRC”), accounted for 95% of the total loans.¹⁵

Treasury Loans for the Airline Industry: In addition, the Treasury had \$29 billion available to make loans to the airline industry under Subtitle A, with \$25 billion available for passenger air carriers, including related businesses, and \$4 billion available for cargo air carriers.¹⁶ The Treasury agreed to lend \$21.2 billion across twenty-four such loans to companies the Treasury characterized as airlines, ticket agents, a repair station, and a cargo air carrier.¹⁷

In this report, we provide updates regarding recent key actions taken by the Treasury and the Federal Reserve regarding each of the above lending programs and facilities under Subtitle A, as well as updates regarding the Commission’s oversight activities.

TREASURY AND FEDERAL RESERVE RECENT DEVELOPMENTS

¹¹ Federal Reserve, *Term Asset-Backed Securities Loan Facility Term Sheet*, Jul. 28, 2020, <https://www.federalreserve.gov/newsevents/pressreleases/files/monetary20200728a6.pdf>.

¹² *Id.*

¹³ Board of Governors of the Federal Reserve System, *Statistical Release H.4.1: Factors Affecting Reserve Balances of the Depository Institutions and Condition Statement of Federal Reserve Banks*, May 25, 2023, at n.4, <https://www.federalreserve.gov/releases/h41/>.

¹⁴ U.S. Department of the Treasury, *Loans to Air Carriers, Eligible Businesses, and National Security Businesses*, last visited Feb. 28, 2023, <https://home.treasury.gov/policy-issues/coronavirus/assistance-for-industry/loans-to-air-carriers-eligible-businesses-and-national-security-businesses>.

¹⁵ Yellow Corporation, *YRC Worldwide Inc. is Renamed Yellow Corporation*, Feb. 4, 2021, <https://investors.myyellow.com/news-releases/news-release-details/ycr-worldwide-inc-renamed-yellow-corporation>.

¹⁶ CARES Act § 4003. Related businesses are eligible businesses that are certified under part 145 of title 14, Code of Federal Regulations, and approved to perform inspection, repair, replace, or overhaul services, and ticket agents (as defined in Section 40102 of Title 49 of the United States Code).

¹⁷ U.S. Department of the Treasury, *Loans to Air Carriers, Eligible Businesses, and National Security Businesses*, last visited Feb. 28, 2023, <https://home.treasury.gov/policy-issues/coronavirus/assistance-for-industry/loans-to-air-carriers-eligible-businesses-and-national-security-businesses>.

As of January 8, 2021, all emergency lending programs created by the Treasury and the Federal Reserve under Section 4003 of the CARES Act have ceased operations. On December 21, 2020, Congress passed new COVID-relief legislation in the Consolidated Appropriations Act, 2021, Pub. L. No. 115-260. In that legislation, Congress prohibited the Federal Reserve's CARES Act lending facilities from being restarted or replicated without congressional approval, and it rescinded the remaining unobligated balance of the \$500 billion previously made available under Section 4003 of the CARES Act for emergency lending programs.¹⁸

We summarize below the outstanding amounts of credit extended by each facility and other key developments.

Primary Market Corporate Credit Facility (“PMCCF”)

The PMCCF ceased operations on December 31, 2020. The PMCCF did not engage in any transactions during the period in which it was operational.¹⁹

Secondary Market Corporate Credit Facility (“SMCCF”)

The SMCCF ceased operations on December 31, 2020. As of its closure, the SMCCF invested in 16 bond ETFs with a market value of \$8.8 billion.²⁰ As of its closure, the SMCCF also had purchased individual corporate bonds from 557 different issuers, with the market value of outstanding individual bond holdings totaling \$5.5 billion.²¹ As of September 1, 2021, the SMCCF held zero ETF securities and zero in individual bond purchases.²²

On June 2, 2021, the Federal Reserve announced plans to begin winding down the SMCCF's portfolio of bond ETFs and individual corporate bonds.²³ On June 10, 2021, the Federal Reserve briefed the Commission on its plan to sell the SMCCF's holdings. The Federal Reserve noted it intended to take into account daily liquidity and trading conditions for ETFs and corporate bonds to minimize the potential for any adverse impact on market functioning when executing the planned sales. The Federal Reserve stated its goal was to complete the sale of the SMCCF's assets by December 31, 2021. As of September 1, 2021, SMCCF has completed its

¹⁸ Consolidated Appropriations Act, 2021, Pub. L. No. 115-260, Division N, Title X, § 1003, 134 Stat. 1182.

¹⁹ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act*, May 10, 2023, <https://www.federalreserve.gov/publications/files/13-3-report-20230511.pdf>.

²⁰ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act (Transaction-specific Disclosures)*, Oct. 13 2021, <https://www.federalreserve.gov/publications/files/smccf-transaction-specific-disclosures-10-13-21.xlsx>.

²¹ *Id.*

²² *Id.*

²³ Board of Governors of the Federal Reserve System, *Federal Reserve Board announces plans to begin winding down the portfolio of the Secondary Market Corporate Credit Facility*, Jun. 2, 2021, <https://www.federalreserve.gov/newsevents/pressreleases/monetary20210602a.htm>.

planned wind down with the SMCCF holding zero ETF securities and zero individual bonds.²⁴

Main Street Lending Program (“MSLP”)

The MSLP ceased operations on January 8, 2021. The MSLP purchased 1,830 loan participations while it was operational, totaling \$16.6 billion,²⁵ representing 2.8% of its original \$600 billion lending capacity.²⁶ As of April 30, 2023, the MSLP had a balance of \$10.3 billion in loan participations, with an estimated loan loss allowance that decreased to \$1.1 billion, down from previous estimate of \$1.4 billion.²⁷

Every MSLP loan matures in 2025.²⁸ This introduces risk to the taxpayer, as the MSLP will be dependent on market conditions in 2025. To mitigate the above risk, the Federal Reserve monitors credit quality based on borrower information provided to it. The terms of the MSLP participation agreement require the borrower to provide the MSLP with certain financial information quarterly and annually, as well as any material developments. The Federal Reserve, with the assistance of a third-party vendor, reviews and analyzes this information and uses it to develop an internal credit score for MSLP loans.

As seen in the table below, the evaluation of loan participations purchased by the MSLP resulted in a loan loss allowance in the amount of \$1.0 billion as of April 30, 2023, equivalent to 9.7% of the \$10.3 billion loan participations’ balance.²⁹ As of April 30, 2023, MSLP has recognized approximately \$136 million in loan losses.³⁰ For context, the Small Business Administration’s 7(a) Loan Program that targets small businesses has experienced cumulative defaults of 10% to 28% throughout the life of the loans, with loans that were originated in the lead-up to the 2007 financial crisis experiencing 30% to 40% of defaults.³¹

²⁴ Board of Governors of the Federal Reserve System, *Statistical Release H.4.1: Factors Affecting Reserve Balances of the Depository Institutions and Condition Statement of Federal Reserve Banks*, Sep. 2, 2021, at n.4, <https://www.federalreserve.gov/releases/h41/>.

²⁵ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act (Transaction-specific Disclosures)*, Feb. 8 2021, <https://www.federalreserve.gov/publications/files/mslp-transaction-specific-disclosures-02-09-21.xlsx>.

²⁶ Board of Governors of the Federal Reserve, *Federal Reserve takes additional actions to provide up to \$2.3 trillion in loans to support the economy*, Apr. 9, 2020, <https://www.federalreserve.gov/newsevents/pressreleases/monetary20200409a.htm>.

²⁷ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act*, May 10, 2023, <https://www.federalreserve.gov/publications/files/13-3-report-20230511.pdf>.

²⁸ *Id.*

²⁹ *Id.*

³⁰ *Id.* Note: Loan losses are net of subsequent recoveries.

³¹ S&P Global, *Small Business ABS Credit Quality Hinges on Pandemic Duration and Stimulus Efficacy*, Apr. 28, 2020, <https://www.spglobal.com/ratings/en/research/articles/200428-small-business-abs-credit-quality-hinges-on-pandemic-duration-and-stimulus-efficacy-11467182>.

Date as of	Loan Loss Reserve	Portfolio Balance	Loan Loss % of Total Portfolio	Actual Losses
April 30, 2023	\$1.0 billion	\$10.3 billion	9.7%	\$136 million
December 31, 2022	\$1.4 billion	\$11.4 billion	12.3%	\$95 million
December 31, 2021	\$2.3 billion	\$15.5 billion	14.9%	\$17 million
March 31, 2021	\$2.4 billion	\$16.5 billion	14.5%	\$0

Municipal Liquidity Facility (“MLF”)

The MLF ceased operations on December 31, 2020. During its period of operation, the MLF purchased a total of four notes from just two borrowers—the State of Illinois and New York City’s Metropolitan Transportation Authority. These notes totaled \$6.6 billion, representing 1% of the MLF’s original \$500 billion lending capacity.³² As of April 30, 2023, the Federal Reserve held \$2.9 billion of outstanding asset purchases.³³

The MLF has one remaining municipal note that matures in December 2023, exposing the taxpayer to the risk of market conditions in 2023.³⁴ To mitigate this risk, the Federal Reserve reviews the MLF municipal note investments on a quarterly basis to identify investments that have indications of possible credit impairment. In addition, the Federal Reserve’s modeling of portfolio performance includes an evaluation of the municipal note portfolio performance under stress conditions. As of April 30, 2023, the Federal Reserve does not expect any losses in the MLF portfolio.³⁵

Term Asset-Backed Securities Loan Facility (“TALF”)

TALF ceased operations on December 31, 2020. During its period of operation, the TALF made 224 loans totaling \$4.4 billion to 20 investment funds, representing 4% of TALF’s

³² Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act (Transaction-specific Disclosures)*, Jan. 11, 2021, <https://www.federalreserve.gov/publications/files/mlf-transaction-specific-disclosures-01-11-21.xlsx>.

³³ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act (Transaction-specific Disclosures)*, May 11, 2023, <https://www.federalreserve.gov/publications/files/mlf-transaction-specific-disclosures-5-11-23.xlsx>.

³⁴ *Id.*

³⁵ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act*, May 10, 2023, <https://www.federalreserve.gov/publications/files/13-3-report-20230511.pdf>.

original \$100 billion lending capacity.³⁶ While TALF only issued \$4.4 billion in loans, improvements in the funding markets allowed \$304 billion in capital to flow to borrowers in the ABS markets in 2020.³⁷ Many TALF borrowers have elected to prepay their TALF loans, causing the size of the TALF loan program to contract to a total outstanding amount of \$0.9 billion in loans, as of April 30, 2023.³⁸

In regards to when TALF loans are scheduled to be repaid, every remaining TALF loan matures in the second half of 2023.³⁹ This introduces risk to the taxpayer as the TALF will be dependent on market conditions in 2023. To mitigate taxpayer risk, TALF has recourse to the ABS collateral securing the loan. TALF annual financial statements note that the fair value of the ABS collateral for each TALF loan is subject to both market and credit risk, arising from movements in variables such as interest rates, credit spreads, and the credit quality of the collateral. Lending haircuts applied to each ABS at the time the loan was originated provide a further layer of protection against loss, as the loan amount advanced against each ABS was less than the ABS' value.⁴⁰

The Federal Reserve has indicated that TALF loans are evaluated on a quarterly basis for impairment to determine if the fair value of the collateral is sufficient to repay each loan. Based on evaluations performed as of December 31, 2022, there were no credit impairments in TALF's holdings.⁴¹ The fair value of the collateral is publicly disclosed by the Federal Reserve in its periodic reports to Congress on TALF. Relative to the \$0.9 billion in loans outstanding, the total value of the collateral pledged to secure the TALF loans to eligible borrowers was \$1.0 billion as of April 30, 2023.⁴²

Treasury Loans for National Security Businesses

The national security loan program made 11 loans totaling \$735.9 million.⁴³ As of May

³⁶ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act (Transaction-specific Disclosures)*, Jan. 11, 2021, <https://www.federalreserve.gov/publications/files/talf-transaction-specific-disclosures-01-11-21.xlsx>.

³⁷ SIFMA, *U.S. Asset-Backed Securities Statistics*, May 4, 2023, <https://www.sifma.org/resources/research/us-asset-backed-securities-statistics/>.

³⁸ Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act (Transaction-specific Disclosures)*, May 11, 2023, <https://www.federalreserve.gov/publications/files/talf-transaction-specific-disclosures-5-11-23.xlsx>.

³⁹ *Id.*

⁴⁰ Board of Governors of the Federal Reserve, *Federal Reserve Banks: Combined Financial Statements, for the years ended December 31, 2022 and 2021 and Independent Auditors Report*, Mar. 14, 2023, <https://www.federalreserve.gov/aboutthefed/files/combinedfinstmt2022.pdf>.

⁴¹ *Id.*

⁴² Board of Governors of the Federal Reserve System, *Periodic Report: Update on Outstanding Lending Facilities Authorized by the Board under Section 13(3) of the Federal Reserve Act*, May 10, 2023, <https://www.federalreserve.gov/publications/files/13-3-report-20230511.pdf>.

⁴³ U.S. Department of the Treasury, *Report Under Section 4026(b)(1)(C) of the CARES Act on Loans to Air*

1, 2023, two companies have repaid their national security loans totaling \$8 million and \$763 million of loans remain outstanding.⁴⁴ Yellow Corporation's \$700 million loan makes up \$729 million of this amount due to capitalized interest.⁴⁵ In regards to when national security loans are scheduled to be repaid, every loan matures in 2025, except for the Yellow loan which matures September 2024. This introduces risk to the taxpayer as the Treasury will be dependent on market conditions in 2024 and taxpayers will also be dependent on Yellow's very high credit risk for over 95% of the remaining loan balance. According to Bloomberg, Yellow's risk of default within a year was rated on May 30, 2023 at the riskiest category for companies (i.e., lower than investment grade and even speculative grade) at "Distressed 2," with a one-year default probability of 19.4%.⁴⁶ In addition, both S&P and Moody's downgraded Yellow's credit rating to CCC+/Caa1 due to "significant risk Yellow cannot refinance its upcoming debt maturities."⁴⁷ The Commission's eighth report and twelfth report featured in-depth analysis on and recommendations for the program.

The \$700 million loan to Yellow (formerly known as YRC) made up a substantial portion of the program. The Treasury's loan to Yellow contains two parts (i.e., tranches) that mature on September 30, 2024. The first tranche of \$300 million ("tranche A") has an interest rate of London Inter-bank Offered Rate ("LIBOR") +3.50%. Yellow used the funds to cover, among other things, healthcare and pension liabilities, real estate and equipment leases, and interest payments on debt. The second tranche of \$400 million ("tranche B") also has an interest rate of LIBOR +3.50%. Yellow used these funds to finance the purchase of tractors and trailers in accordance with the company's capital expenditures plan that must be submitted to, and approved by, the Treasury. The full \$300 million of tranche A of the loan was disbursed during 2020 and the \$400 million tranche B was disbursed in 2021.⁴⁸ As additional security for the Treasury's loan to Yellow, the Treasury received 15.9 million shares of Yellow's common stock as consideration.⁴⁹ Based on Yellow's stock price on May 26, 2023, the value of the Treasury's common stock position is approximately \$21 million.

The Commission has expressed concerns regarding the Treasury's process for certifying

Carriers, Eligible Businesses, and National Security Businesses, May 1, 2023, <https://home.treasury.gov/system/files/136/4026b1CLoanReport05012023.pdf>.

⁴⁴ *Id.*

⁴⁵ *Id.*

⁴⁶ Bloomberg, *Yellow Corporation 1-year default risk and 1-year default probability for the period of Jan. 1, 2020 through May 30, 2023*, data retrieved from Bloomberg Terminal May 30, 2023. Bloomberg's Distressed 1-year default risk scale ranges from 1 to 5 (with 5 being the highest risk).

⁴⁷ Moody's Investors Service, *Moody's downgrades Yellow Corporation's CFR to Caa1 on refinancing risk*, May 15, 2023, https://www.moody.com/research/Moodys-downgrades-Yellow-Corporations-CFR-to-Caa1-on-refinancing-risk-Rating-Action--PR_476677; S&P Global, *Yellow Corp. Downgraded To 'CCC+' On Uncertainty Around The Refinancing Of Its Upcoming Maturities*, Feb. 27, 2023, <https://disclosure.spglobal.com/ratings/en/regulatory/article/-/view/type/HTML/id/2953902>.

⁴⁸ Yellow Corporation, *Second Quarter 2021 Earnings Call*, Aug. 4, 2021, <https://investors.myyellow.com/events/event-details/yellow-corporation-2nd-quarter-2021-earnings-call>.

⁴⁹ Yellow Corporation, *2020 Annual Report*, Feb. 11, 2021, <https://investors.myyellow.com/static-files/c7b4a86d-ddd4-444b-80e6-0603b6b5876b> (see "U.S. Treasury Loan").

Yellow as “critical to maintaining national security” and questioned whether Yellow’s precarious financial position at the time of the loan exposed taxpayers to a significant risk of loss. Following a series of correspondence between the Commission, the Treasury, and the Defense Department, the Commission was better able to understand the decision-making process behind the “critical to maintaining national security” designation and the rationale for the Treasury loan to Yellow. However, the Commission was unable to substantiate the assertion the Treasury and the Defense Department made indicating that Yellow provides 68% of less-than-truckload (“LTL”) services to the Defense Department, based on materials the Commission received. The Commission also wanted to understand the role Yellow’s efforts to lobby Congress, the Treasury, and the Defense Department played in the loan process.

On May 10, 2021, the Commission sent letters to the Secretary of Defense and the Secretary of the Treasury, requesting additional documents regarding the loan made to Yellow. The Commission received a response from the Treasury with copies of the letters of support for Yellow that the Treasury received from members of Congress. The Commission also received a letter from the Defense Department in response to the Commission’s request.

On October 7, 2021, the Commission sent a letter to the Secretary of Defense and the Secretary of the Treasury, requesting information about the status of the eleven loans made under the national security loan program. The Commission received a response from the Treasury with information relating to the status of the loans and ongoing monitoring of the loan program. Treasury noted that each one of the borrowers is still in business and one of the borrowers, Semahtronix LLC, repaid its loan in full on September 17, 2021. Treasury explained that it requires borrowers to submit data on a quarterly basis as part of its ongoing compliance testing and asset monitoring. As of November 2021, Treasury expected all of the remaining national security loan program borrowers to repay their loans on time and Treasury had no plans to dispose of the loans. The Commission also received a letter from the Defense Department in response to the Commission’s request.

On February 28, 2022, the Commission sent letters to the Secretary of Defense and the Secretary of the Treasury requesting additional documents relating to communications between their agencies and representatives of Yellow, including lobbyists. The Commission received documents from the Defense Department and the Treasury in response to this request.

Treasury Loans for the Airline Industry

The Treasury’s airline industry loan program made 24 loans totaling \$21.2 billion but only \$1.9 billion of authorized loans were disbursed.⁵⁰ As of May 1, 2023, twelve companies have repaid their loans totaling \$1.7 billion and \$197 million in loans remain outstanding.⁵¹ In regards to when airline industry loans are scheduled to be repaid, every loan matures in 2025.

⁵⁰ U.S. Department of the Treasury, *Report Under Section 4026(b)(1)(C) of the CARES Act on Loans to Air Carriers, Eligible Businesses, and National Security Businesses*, May 1, 2023, <https://home.treasury.gov/system/files/136/4026b1CLoanReport05012023>.

⁵¹ *Id.*

This introduces risk to the taxpayer as the Treasury will be dependent on market conditions in 2025 for the remaining loan balance. The Commission's eleventh report featured in-depth analyses on the program and offered recommendations related to the program.